GASB 83's Certain Asset Retirement Obligations - Time to Revisit the Standard

If you're like many of the members of the Governmental Executive Committee at the Illinois CPA Society (ICPAS), you'll be surprised to learn that assets with regulations governing disposal are more common than once thought, at least among those of us who are accountants!

GASB 83 states an asset retirement obligation (ARO) is "a legally enforceable liability associated with the retirement of a tangible capital asset." The retirement of a tangible capital asset occurs when the asset is permanently removed from service, through its sale, abandonment, recycling, or disposal in some matter, but does not include a temporary idling event. GASB 83 lists examples of some AROs that require disposal in a specific manner due to radioactive material or waste, such as nuclear reactors, sewage treatment plants, x-ray machines, and magnetic imaging machines.

The GASB's short list excludes some items commonly found at smaller units of local government. Additionally, government hospitals and public colleges and universities can have a significant number of items that require special disposal measures.

The non-authoritative listing below includes tangible assets identified by teams led by Georgia's State Accounting Office and Washington's State Auditor, in consultation with various parties knowledgeable about such matters, of potential AROs found at governmental entities¹. This listing was provided for consideration and is not complete, as laws and regulations vary across jurisdictions². Items in **bold** are considered more likely to exist at several governmental entities.

Abattoir Building	Diffraction System	Hydroelectric Facilities (dams
Ablation System	Diffractometer	producing electricity)
Accelerator	Distribution and Transmission	Imaging System
Autoradiography System	Line Systems	Intraoral X-Ray Machine
Aviation Screening System	Drying cabinet	Laser
Below Ground Water Tanks	Electroencephalograph	Lift Stations
Bio Safety Cabinet	Flow Master Tomographic	Liquid Scintillation Analyzer
Bio Safety Hood	Fluorescence Imaging System	Mac Mode Imaging
BioBank	Fluorescence Microscope	Magnet Superconducting
Biological Irradiator	Fluorometer	Magnetic Lab Barrier
Body Scanners	Fluorescence Plate Reader	Magnetic Resonance System
Camera System	Fuel Station	Magnetometer
Contraband detectors	Full Body Scanners	Metal Detector
Cryo Tank	Full Body X-Ray Machines	MicroCT Storage
Dams	Generator + Control X-Rays	MicroCT Scanner
Dental X-Ray Machine	Hazardous Materials Export	Microscope
Diffraction Collector	Terminals	Microscopy System

¹ A single asset with disposal obligations has either an ARO or pollution remediation obligation (PRO) under GASB Statement No. 49, but cannot be both. AROs are usually determined when the asset is placed into service, while PROs arise when an event or remediation occurs.

² The ICPAS' Government Relations team and members of the Governmental Executive Committee are currently working with Illinois regulatory authorities to develop an Illinois-specific listing of potential AROs with the related legal authority mandating special disposal.

Microtomography X-Rays	Radiology System	Water Pollution Control
Mini-Medical X-Ray	Reader	Plant
Processor	Scanner	Water Treatment Plant
MR Imaging Coil Channel	Scintillation Counter	Water Wells
MRI Machine	Sewer Lagoons	Water Towers
MRI Monitor	Sewer Treatment Plants	Wastewater Treatment
MRI System	Spectrofluorometer	Plant
MRI Teaching System	Spectrometer	Wind and Solar Facilities
NMR Digital Console	Spectroscope	(particularly heavy metals)
NMR Digital System	Spectroscopic Ellipsometer	X-Ray Crystallography
NMR Probe	Spectroscopy System	System
NMR Superconduct	Spectrum CT System	X-Ray Detector
Nuclear Gauge	Steam Plant	X-Ray Developer
OrthoScan System	Strip Mines and Ash Ponds	X-Ray Diffraction System
Photoelectron Spectroscopy	Surface Mines	X-Ray Generator
Photon Detector	Swimming Pools	X-Ray Inspection Station
RAD Floor	Tomography System	X-Ray Machine
Radiation Container	Ultrasound Machine	X-Ray Room
Radiation Machine	Underground Fuel Tank	X-Ray Security System
Radiation Therapy System	Walkthrough Metal	X-Ray Sensor
Radiography System	Detector/Scanner	X-Ray System

GASB 83 must be applied to the extent its provisions are material to the financial statements of the individual governmental entity. To make this determination, the first step will be to identify and inventory potential AROs with special disposal requirements. We highly recommend each government consult with departments outside of finance and accounting to generate a complete listing of potential AROs. Once these assets are identified, and the related disposal requirements are understood, the government will be in a better position to determine the outlays associated with the asset's ultimate disposal.

GASB 83 requires an ARO's initial measurement be based on the best estimate of the current value of all outlays expected to be incurred to properly dispose of the asset, where current value would be the amount paid if all of the necessary equipment, facilities, and services included within the estimate were acquired at the end of the reporting period. Detailed guidance pertaining to when a liability, and the associated deferred outflow of resources, should be recorded, minority ownership of an asset, and subsequent annual measurement are also within GASB 83. Finally, GASB 83 establishes various footnote disclosure requirements about a government's AROs.

GASB 83 requires retroactive application through the restatement of all periods presented and is effective for periods beginning after June 15, 2018.