

August 31, 2015

To the Director of Research and Technical Activities Project No. 3-29E Governmental Accounting Standards Board 401 Merritt 7, P.O. Box 5116 Norwalk, Connecticut 06856-5116

The Governmental Executive Committee (Committee) is pleased to comment on the project 3-29E "Accounting and Financial Reporting for Certain External Investment Pools". Our comments represent the collective views of this Committee and not the individual views of the members or organizations with which they are affiliated. The organization and operating procedures of the Committee are outlined in Appendix A to this letter.

We offer the following comments and suggests to the guidance outlined in the exposure draft:

Paragraph 23 – Please clarify what is meant by "if the guarantee (a) has obtained a credit rating within the highest category of ratings", is the rating applicable to the entity to which the guarantee is applied, or the guarantee itself, or the guarantor entity? The word guarantee is confusing as it can be both a noun and a verb and can apply to an entity or arrangement/contract.

Paragraph 27 - This paragraph limits a counterparty to a highly rated, a primary dealer or determined by the pool to be of comparable quality. We believe the intention of GASB to be: 1.) highly rated and a primary dealer, 2.) or determined by the pool to be of comparable quality to include the rating requirements. Shouldn't the assessment of "comparable quality" determined by the qualifying external investment pool's analysis, use similar criteria the rating agencies use in their analysis? Could some key considerations be listed?

Paragraph 27 – please clarify if all 3 items listed (a, b, and c) must be present or if any one item is sufficient (add "and" or "or" after each item).

Paragraph 29 - This paragraph limits the exposure directly and by guarantee to a total of 10%. We believe the 10% determination is appropriate we feel that there should be an exclusion for repurchase agreements with counterparties that meet the meet the requirements of paragraph 27 and have a final maturity of less than 5 business days. Given the limitation of primary dealers as counterparties, the limited number of those that meet the ratings requirements and only

government securities as collateral; by not excluding these short maturity, heavily used, investments from the 10% limitation would create a significant burden on pools and significantly reduce the number of non-governmental investments available to pools.

Paragraph 31 – Clarify what should be used to determine that a security is a security of the US government or its agencies and instrumentalities. Would we look for an Act of Congress?

Paragraph 36 – item "a. Cash, including deposits" contradicts paragraph 34 which states a nonnegotiable certificate of deposit is an illiquid investment. A nonnegotiable certificate of deposit is a deposit as defined by GASB Statement 3 and 40.

Paragraph 41 – If a qualifying investment pool "breaks the buck" it probably should not be able to qualify as an insignificant noncompliance (paragraph 5), and use of fair value should be required.

We appreciate the opportunity to offer our comments and responses.

Sincerely,

Kent Oliven Chair, Governmental Executive Committee

<u>APPENDIX A</u> ILLINOIS CPA SOCIETY GOVERNMENTAL EXECUTIVE COMMITTEE ORGANIZATION AND OPERATING PROCEDURES 2015-2016

The Governmental Executive Committee of the Illinois CPA Society (Committee) is composed of the following technically qualified, experienced members appointed from government and public accounting. These members have Committee service ranging from newly appointed to more than 30 years. The Committee is an appointed senior technical committee of the Society and has been delegated the authority to issue written positions representing the Society on matters regarding the setting of governmental accounting and auditing standards. The Committee's comments reflect solely the views of the Committee, and do not purport to represent the views of their business affiliations.

The Committee usually operates by assigning Subcommittees of its members to study and discuss fully exposure documents proposing additions to or revisions of accounting standards. The Subcommittee ordinarily develops a proposed response that is considered, discussed, and voted on by the full Committee. Support by the full Committee then results in the issuance of a formal response, which at times, includes a minority viewpoint.

Current members of the Committee and their business affiliations are as follows:

Public Accounting/Professional Service Firms:

Linda Abernethy, CPA Angela Allen, CPA Julie Barrientos, CPA John Blackburn, CPA Jason Coyle, CPA John Epperson, CPA Harry Heifetz, CPA Christopher McCormick, CPA Deborah Ringer, CPA Michelle Ringold, CPA Leilani Rodrigo, CPA Moises Sanchez, CPA James Savio, CPA Colin Thompson, CPA Christine Torres, CPA Sheila Weinberg, CPA

Government/Others:

Abiola Bankole-Hameed, CPA Duffy Blackburn, CPA John Norton, CPA Daniel Nugent, CPA Kenneth Oliven, CPA (Chairman) William Schmidt, CPA Douglas Tinch, CPA Rita Trainor, CPA Alise White, CPA

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McGladrey LLP Washington, Pittman & McKeever, LLC KPMG LLP Swartztrauber & Co. Baker Tilly Virchow Krause, LLP Miller Cooper & Company Ltd. Harry S. Heifetz, CPA Mulcahy, Pauritsch, Salvador & Co. Ltd. Kerber, Eck & Braeckel LLP Ringold Financial Management Services, Inc. E C Ortiz & Co. LLP Deloitte LLP Sikich LLP Legacy Professionals LLP Crowe Horwath LLP Institute for Truth in Accounting

National Black MBA Association, Inc. The County of Will Oak Park Township State of Illinois Office of the Auditor General Village of Alsip Skokie Park District Illinois Department of Healthcare & Family Services Wheaton Park District Illinois State Board of Investments

Illinois CPA Society